

Title IX ADVISORS 2021 Training

Introduction

TRAINING AGENDA



Basics

Roles

Process

Hearing

Expectations

Title IX ADVISORS 2021 Training

Introduction



Scope of Training

For individuals serving as Title IX Advisors under the new Title IX Regulations

- Advisors appointed by the college
- Will be available to non-college advisors

Introduction



What is Title IX?

No person in the United States shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any education program or activity receiving Federal financial assistance. 20 U.S.C. § 1681(a).



BREAKING NEWS

Title IX Regs FINAL

Effective August 14, 2020



Final Rule Requirements

- With actual knowledge of sexual harassment that meets the new regulations, the college must respond promptly
- The college must provide a Title IX Advisor if requested by a complainant or respondent (Title IX sexual misconduct)



Types of Cases

Allegations of the following behaviors involving students, employees or a combination of both

Sexual Harassment

Interpersonal Violence

Sexual Assault

Quid Pro Quo

Stalking

NOT for Discrimination or Gender-Based Harassment



Title IX Sexual Harassment

Conduct that satisfies one or more of the following:

1. Quid Pro Quo

 An employee making education benefits available by participation of unwelcome sexual conduct; or



Title IX Sexual Harassment

- 2. Hostile Environment Unwelcome conduct that a reasonable person would determine is:
 - SO severe,
 - SO pervasive, AND
 - Objectively offensive that it prevents equal access to an education program or activity;



Title IX Sexual Harassment

- 3. Prohibited behaviors defined in the Clery Act:
 - Sexual Assault
 - Dating violence
 - Domestic violence, or
 - Stalking as defined in VAWA



Title IX Jurisdiction

Institution's program or activity in the United States

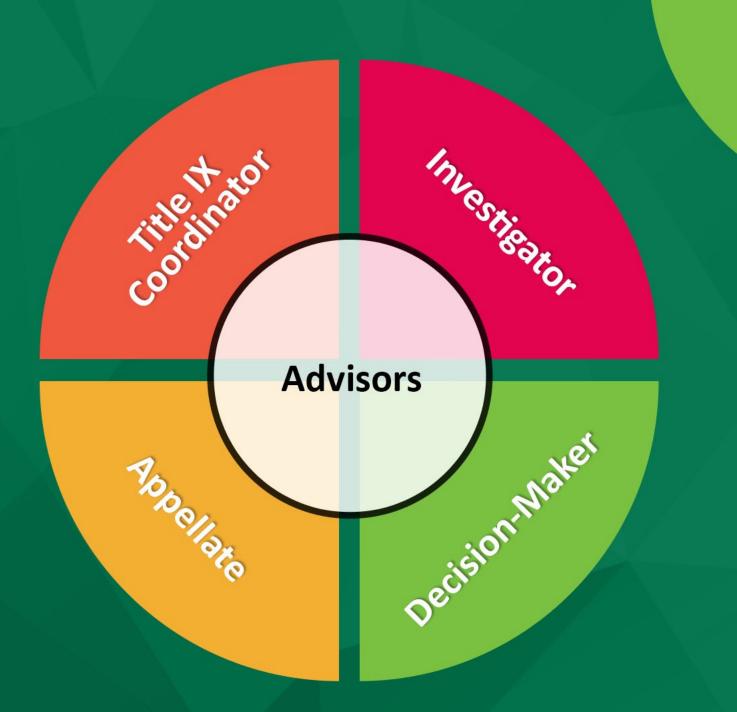
- On the college's property
- Sponsored or affiliated events of the college (substantial control)
- Includes online courses (conducted in the USA)



Adjudication Processes

Students & Employees

- A single Decision-Maker will hear all complaints that are not informally resolved
- Per the regulations, an informal resolution process is not an option for student complaints against an employee



Roles

Title IX ADVISORS



Title IX Coordinator

Appointed by Delta College (trained annually)

Responsibilities:

- Determines if a complaint meets the jurisdiction requirements
- Ensures that both parties receive appropriate supportive measures
- Ensures compliance of the entire process
- Oversees the entire process
- Provides training to all roles
- Ensures that parties have advisors



Investigator

At Delta College, also Title IX Coordinator

Responsibilities:

- Gathers all relevant evidence
- Organizes all relevant evidence
- Determines whether evidence is relevant based on the complaint
- Does not make a determination on the facts (for TIX)



Decision-Maker

At Delta College, the Vice Presidents fulfill this role

Responsibilities:

- Runs the live cross-examination hearing
- Makes relevancy determinations on questions asked
- Makes final determinations on policy violations
- Writes the final decision (notice of outcome)



Appellate

At Delta College, the Deans/Executive Directors fulfill this role

Responsibilities:

- Determines if appeal meets the requirements to move forward
- Reviews appeal and case documentation
- Makes appeal determination
- Writes the final appeal outcome



Advisors

At Delta College, any full-time employee

Responsibilities:

- Completes advisor training
- Accompanies a complainant or respondent to meetings with the investigator (background role)
- Reviews evidence and investigation reports with party
- Cross-examines the opposing party during a live hearing
 - The hearing is where the advisor has the most active role
 - Questions are provided by the party
 - Advisors are not responsible for developing the questions



Title IX Resolution Process





Report/Notice of Complaint





Report/Notice of Complaint

Process

- A report of misconduct is filed under Title IX
 - Formal request of complainant to investigate the allegations or
 - Initiation of the Title IX Coordinator (severity of report)
- Notice of the investigation sent to the parties (which includes information on advisors and how to select)
- Optional informal resolution option presented, as the college deems appropriate; both parties must agree to this process



Report/Notice of Complaint

ADVISOR'S ROLE:

- None.
- Advisors have not yet been identified at this point in the process.
- Possibly assist a complainant in filing a complaint.







<u>Purpose</u>

To collect relevant inculpatory and exculpatory evidence sufficient to permit an impartial decision-maker to determine if the reported sexual harassment occurred

- Inculpatory: supports that the allegations are true
- Exculpatory: supports that the allegations are NOT true



Process

- Investigator interviews:
 - Complainant and their relevant witnesses
 - Respondent and their relevant witnesses
- Investigator follows up with any questions/clarification:
 - Complainant
 - Respondent
- Investigator goes back and forth with the parties until there are no further questions for either party



Evidentiary Considerations

- The college has the burden of proof **AND** burden of gathering evidence
- Both parties are allowed to present evidence and call witnesses to try to prove their claims and defenses
 - Hearings may include fact or expert witnesses
 - Delta uses the preponderance of the evidence standard



Investigation ADVISOR'S ROLE:

DO:

- Help prepare for meetings and interviews
- Be present party during meetings and interviews

DON'T:

- Inhibit communication between the investigator and party
- Disrupt meetings or interviews
- Argue with the investigator
- Present evidence or make a case for the party





ADVISOR'S ROLE:

Behavior Violations

- May be excluded from future participation
- Can be dismissed by the party
- Investigation can be put on hold until a new advisor is found or appointed



Review





Review

Investigation Review & Pre-Hearing

- Both parties have a 10-day review and comment period for both the draft investigative report/evidence and then again for the final investigative report/relevant evidence
- Pre-Hearing conference with the party and the Decision-Maker to discuss procedures, any relevant stipulations, witnesses needed to attend and to resolve any matters raised in review comments
- Hearing notice sent to both parties with hearing date, location and other hearing information



Review ADVISOR'S ROLE:

- Review Title IX Sexual Harassment Policy and appropriate procedures with the party
- Review investigation report and provided materials with the party
- Communicate with assigned party
 - Collaboratively draft cross-examination questions
 - Answer procedural questions
 - Attend pre-hearing conference









<u>Purpose</u>

- To hear testimony and receive non-testimonial evidence so that the Decision-Maker can:
 - Determine facts under the preponderance of the evidence standard (50% + the weight of a feather)
 - Apply those facts to the policy
 - Issue a written determination resolving the complaint
 - Impose discipline/remedial measures as necessary
- Not a civil or criminal legal proceeding



Length

- No set times
- Can be set by the Decision-Maker
- Decision-Maker may set time limits for questioning of each party/witness
- Decision-Maker may preclude questioning that is collective or duplicative



<u>Participants</u>

- Decision-Maker
- Advisors (if none, institutional advisors assigned for hearing)
- Title IX Coordinator/Investigator
- Involved parties
- Witnesses (as they are called to testify)
- Equity Office support
- HR Director (only for employee respondents)





Location

At Delta, hearing will be done virtually

- All parties must be on campus to participate in the hearing
- Must be recorded
- No other person may record hearing



Hearing Outline

- Call to Order by the Decision-Maker
- Opening statements
- Presentation of information and witnesses
 - Investigator presents report
 - Questioning of investigator
 - Questioning of parties and witnesses
- Closing Statements
- Hearing Wrap Up: Decision-Maker



Final Determinations

- Determinations of responsibility and sanctions are made by decision-makers/hearing officers (CANNOT be Title IX Coordinator or Investigator)
- Will be submitted to the Equity Office within 5 business days following the hearing



New Due Process Considerations

- Cross examination by a party's advisor
 - Institutions must provide an advisor if a party does not have one
 - Ideal that parties select and bring an advisor
- Relevancy determinations
- Impact of party or witness refusal to submit to cross-examination



ADVISOR'S ROLE:

 Perform cross-examination of the other party and any witnesses (parties cannot directly question each other)



"the essential function of cross-examination is not to embarrass, blame, humiliate, or emotionally berate a party, but rather to ask questions that probe a party's narrative in order to give the decision-maker the fullest view possible of the evidence relevant to the allegations at issue." (30319)



Questions Preparation

- Intended to advance the asking party's perspective
- Questions must be relevant to the complaint
 - Irrelevant questions will not be able to be answered
- For sexual assault cases, information that would be prohibited under rape shield laws will not be permitted. Only permitted if:
 - Demonstrates someone else other than the respondent committed the alleged misconduct
 - Demonstrates consent between the parties



Questions Preparation

- How do I know what questions to ask?
 - Review the nature of the allegations
 - Review the definitions of the alleged type of harassment
 - Consider facts that support your party's position that are given elements of whether the harassment is either met or not met
 - Prioritize your questioning to focus on most compelling
 - Consider questions that will bear on credibility





Effective Questioning

- Clear and precise
- Advances a party's position with respect to one or more elements of the alleged harassment
- Asked in a purposeful order
- Prioritized and edited for greatest effect



Manner of Questioning

- Address respectfully using a preferred title of courtesy (Mr., Ms., Mrs., Dr., Professor...)
- Use an even and appropriate tone of voice
- Do not use intimidating physical actions



Expectations

- Be respectful
- Act with dignity
- Use decorum (there will be rules of conduct)
- Advisors can be replaced for failing to conduct appropriate cross-examination



Before a party or witness may answer a question, the Decision-Maker must first determine whether the question is relevant and explain the reason if determined irrelevant.



DOE did not define relevance

- "Ordinary meaning of relevance should be applied throughout the grievance process"
- "Can be made by layperson recipient officials impartially applying logic and common sense"
- "Cross-examination must focus only on questions that are relevant to the allegations in dispute"
- "Ensure that questioning is relevant, respectful and nonabusive"
- Must include inculpatory and exculpatory evidence

Hearing

Merriam-Webster's Definition: Related to the matter at hand



Relevant Evidence & Questioning

- Tends to make a fact more or less probable than it would be without the evidence
- Determined by considering the form of alleged harassment
- Focuses on the allegations in dispute
- Is respectful and non-abusive
- Can't use information provided by recognized professionals without voluntary written consent
- Traditional style aimed to elicit short response
- Rebuttals will be limited



Always Irrelevant

Definitions:

- Predisposition: the complainant's dress, lifestyle or speech
- Sexual Behavior: all activities that involve actual physical conduct or that imply sexual intercourse/conduct
 - Unless it is to prove that someone else other than the respondent committed the alleged misconduct
 - Unless to show consent between the parties
 - <u>Consent</u>: knowing, voluntary and clear permission by word or action to engage in sexual activity



Always Irrelevant

- Cannot use information from a physician, psychiatrist, psychologist or other recognized professional without the voluntary and written consent
- Cannot use information protected by a legally recognized privilege without a waiver
- Party or witness statements not subjected to cross-examination at the hearing
- Duplicative evidence may be deemed irrelevant
- Remember, the following can never be used:
 - Evidence of a complainant's sexual behavior with anyone other than the respondent is not permitted
 - Questions/evidence about a respondent's sexual predisposition or prior sexual behavior are not subject to any special consideration and should be evaluated based on relevancy.



What if your question was deemed irrelevant?

- If you understand the scope of the decision, move on to another question
- If you do not understand the scope of the decision, you may respectfully request an explanation



Advisors are not permitted to argue with the Decision-Maker like a lawyer

- You are a non-legal advisor
- You are not providing legal advice
- You are not a prosecutor or a defense attorney
- You are not required to engage in "zealous advocacy"
- Your role is to ask appropriate questions to reasonably support the case of your party

 The party can challenge the relevancy determination, but the decision-maker has the final say so on relevancy



Excluded Testimony

Statements that are made by anyone who refuses to submit to cross-examination from the opposing party's advisor



Other Evidentiary Exclusions

- Legally privileged information is protected
- A party's treatment records cannot be used without their voluntary, written consent
- Duplicative evidence may be deemed irrelevant
- Information that would be prohibited under rape shield laws will not be permitted



Notice of Outcome





Notice of Outcome

Process

- Notice of Outcome provided simultaneously to both parties (within 8 business days) which will include:
 - The allegations
 - The procedural steps from the complaint through the determination
 - Findings of fact supporting the determination
 - Determinations regarding responsibility, sanctions (and remedies) along with supporting evidence and rationale
 - Appeal information



Notice of Outcome

ADVISOR'S ROLE:

- None specifically.
- Party may share with their advisor and/or seek counsel on an appeal.



Appeal





Appeal

Process

- Must meet one of following three grounds to be accepted:
 - New evidence
 - Procedural error
 - Conflict of interest/bias
- Opportunity to provide written statement to support or challenge the appeal
- Appellate reviews the appeal and case and issues final determination



Appeal

ADVISOR'S ROLE:

 Support party, as requested, with writing statements and answering any procedural questions.

Process

• Do not write the appeal for the party. Only provide support.



- Be willing to advise any party, respondent or complainant
- Actively engage and be attentive during the hearing
- Adhere to Board and College policies and procedures





- Avoid biases
- Allow the party to lead
- Act in the best interest of your party
- Be open minded and without preconceived notions
- Make decisions based on facts
- Treat all participants with respect
- Maintain confidentiality
 - Title IX Harassment complaints are covered under FERPA





- Act as legal counsel
- Speak on behalf of your party
- Ask cross examination questions not requested by your party
- Determine a finding of responsibility for any other college policy
- Have a conflict of interest (personal or professional that may affect your ability to be fair and impartial to all parties)





Conflict of Interest Examples

• Actual: a direct conflict between one's official duties and responsibilities, and a competing interest or obligation.

An advisor is friends with the complainant's family

• **Perceived:** a situation where it could be perceived that a competing interest could improperly influence the performance of one's official duties and responsibilities

The decision-maker previously had a relationship with the family member of the respondent

• **Potential:** where a personal interest or obligation could conflict with one's official duties and responsibilities in the future.

The Title IX Coordinator and a faculty complainant co-chaired a committee and socialize outside of work on occasion.





- Avoid stereotypes (examples below)
 - There are no false reports of rape.
 - People who are dating can't commit sexual assault against each other.
 - Anyone who would go into another's bedroom drunk must have wanted to have sex.
- Don't make objections
 - Advisors are not allowed to make objections; only a party can
 - The Decision-Maker will make final decision on relevancy
 - You are an advisor under our policy
 - Parties must seek legal counsel regarding criminal matters



Concerns & Questions

If you have questions about your role, please contact the Equity Office ASAP

equityoffice@delta.edu

989-686-9547